

Better Buying Power 2.0 Mr. Frank Kendall

Under Secretary of Defense Acquisition, Technology & Logistics

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Better Buying Power (BBP)

- BBP implements initiatives intended to increase the productivity of all providers of DoD products and services
- BBP 1.0 announced in June 2010
- Guidance issued in September 2010. It includes 23 initiatives organized into five focus areas:
 - Target Affordability and Control Cost Growth
 - Incentivize Productivity and Innovation in Industry
 - Reduce Non-Productive Processes and Bureaucracy
 - Promote Real Competition
 - Improve Tradecraft in Acquisition of Services
- Implementation overseen by Business Senior Integration Group (BSIG), chaired by USD(AT&L)
- Some initiatives have been fully implemented, others are in progress, some have been modified, and others have been either dropped or delayed
- Additional opportunities identified



Better Buying Power 2.0

- BBP 2.0 reflects the Department of Defense's commitment to continuous improvement in acquisition performance
- BBP 2.0 encompasses 36 initiatives organized into seven focus areas:
 - Achieve Affordable Programs
 - Control Costs throughout the Product Lifecycle
 - Incentivize Productivity & Innovation in Industry and Government
 - Eliminate Unproductive Processes and Bureaucracy
 - Promote Effective Competition
 - Improve Tradecraft in Acquisition of Services
 - Improve the Professionalism of the Total Acquisition Workforce



Better Buying Power 2.0

Achieve Affordable Programs

- Mandate affordability as a requirement
- Institute a system of investment planning to derive affordability caps
- Enforce affordability caps

Control Costs Throughout the Product Lifecycle

- Implement "should cost" based management
- Eliminate redundancy within warfighter portfolios
- Institute a system to measure the cost performance of programs and institutions and to assess the effectiveness of acquisition policies
- Build stronger partnerships with the requirements community to control costs
- Increase the incorporation of defense exportability features in initial designs

Incentivize Productivity & Innovation in Industry and Government

- Align profitability more tightly with Department goals
- Employ appropriate contract types
- Increase use of Fixed Price Incentive contracts in Low Rate Initial Production
- Better define value in "best value" competitions
- When LPTA is used, define Technically Acceptable to ensure needed quality
- Institute a superior supplier incentive program
- Increase effective use of Performance-Based Logistics
- Reduce backlog of DCAA Audits without compromising effectiveness
- Expand programs to leverage industry's IR&D

Eliminate Unproductive Processes and Bureaucracy

- Reduce frequency of OSD level reviews
- Re-emphasize AE, PEO and PM responsibility and accountability
- Eliminate requirements imposed on industry where costs outweigh benefits
- Reduce cycle times while ensuring sound investment decisions

Promote Effective Competition

- Emphasize competition strategies and creating and maintaining competitive environments
- Enforce open system architectures and effectively manage technical data rights
- Increase small business roles and opportunities
- Use the Technology Development phase for true risk reduction

Improve Tradecraft in Acquisition of Services

- Assign senior managers for acquisition of services
- Adopt uniform services market segmentation
- Improve requirements definition/prevent requirements creep
- Increase use of market research
- Increase small business participation
- Strengthen contract management outside the normal acquisition chain installations, etc.
- Expand use of requirements review boards and tripwires

Improve the Professionalism of the Total Acquisition Workforce

- Establish higher standards for key leadership positions
- Establish stronger professional qualification requirements for all acquisition specialties
- Increase the recognition of excellence in acquisition management
- Continue to increase the cost consciousness of the acquisition workforce – change the culture



Next Steps

- Provide stakeholders an opportunity to provide comments and feedback
 - Acquisition Workforce
 - Industry
 - DoD Components
 - Congress
- Draft implementation guidance
- Roll out final set of initiatives and implementation guidance January 2013



BACKUP



Better Buying Power 1.0 Status

Target Affordability and Control Cost Growth

- Mandate affordability as a requirement implemented, continue in 2.0
- Implement "should cost" based management implemented, continue in 2.0
- Eliminate redundancy within warfighter portfolios continue in 2.0
- Achieve Stable and economical production rates continue in 2.0
- Manage program timelines continue, rephrased in 2.0

Incentivize Productivity & Innovation in Industry

- Reward contractors for successful supply chain and indirect expense management – continue in 2.0
- Increase Use of FPIF contract type modified in 2.0
- Capitalize on progress payment structures implemented
- Institute a superior supplier incentive program continue in 2.0
- Reinvigorate industry's independent research and development

 continue in 2.0

Reduce Non-Productive Processes and Bureaucracy

- Reduce frequency of OSD level reviews –implemented, continue in 2.0
- Work with Congress to eliminate low value added statutory requirements – implemented, continue in 2.0
- Reduce the volume and cost of Congressional Reports implemented, continue in 2.0
- Reduce non-value added requirements imposed on industry continue in 2.0
- Align DCMA and DCAA processes to ensure work is complementary – implemented

Promote Real Competition

- Emphasize competitive strategy at each program milestone continue, rephrase for emphasis in 2.0
- Remove obstacles to competition
 - Allow reasonable time to bid continue in 2.0
 - Require non-certified cost and pricing data on single offers
 implemented
 - Enforce open system architectures and set rules for acquisition of technical data rights – continue, rephrase for emphasis in 2.0
- Increase small business role and opportunities continue in 2.0

Improve Tradecraft in Acquisition of Services

- Assign senior managers for acquisition of services implemented, continue in 2.0
- Adopt uniform services market segmentation (taxonomy) implemented, continue in 2.0
- Address causes of poor tradecraft
 - Define requirements and prevent creep continue in 2.0
 - Conduct market research continue in 2.0
- Increase small business participation continue in 2.0