August 13

International Assistance to Southeast Asia

China’s “Mask Diplomacy”

With Covid-19 largely contained domestically, the Chinese government has pivoted to providing assistance abroad. Southeast Asia is a particular focus. Unlike in Europe, where China’s so-called “mask diplomacy” has generated criticism due to some faulty equipment and skepticism about Beijing’s geopolitical intentions, Southeast Asian governments have welcomed China’s emergency medical assistance. Chinese aid generally consists of surgical masks, test kits, and other equipment, as well as dispatching medical experts. Equipment is typically handed over with great fanfare. In addition to the Chinese government, foundations linked to billionaire Jack Ma and state-owned enterprises have made large donations of medical supplies to Southeast Asian countries.

Chinese assistance has included:

- **ASEAN**: On April 21, China donated 75,000 surgical masks, 300 bottles of hand sanitizer, and 35 infrared thermometers to the ASEAN Secretariat in Jakarta.

- **Malaysia**: The Chinese Embassy in Malaysia delivered a batch of medical supplies to Sungai Buloh Hospital on March 19. The Chinese government and other entities sent three more relief packages in March. Foreign Minister Hishammuddin Hussein received the largest shipment of medical supplies from China on March 28. On May 15, Senior Minister Ismail Sabri Yaakob expressed his appreciation for China’s support in fighting the pandemic to his Chinese counterpart, Minister of National Defence General Wei Fenghe.

- **Philippines**: China’s first shipment of medical donations to the Philippines arrived on March 21. China sent a team of medical experts and a second batch of donations on April 5, followed by another one on April 27. On May 10, China sent another shipment of supplies, including 100 ventilators, 150,000 test kits, 70,000 protective suits, 70,000 N95 masks, 1.3 surgical masks, and 70,000 goggles. China’s Ministry of National Defence contributed another batch of supplies, including more than 80,000 surgical masks, goggles, and suits on May 13. China on June 9 provided 7,200 bags of rice to officials in Cebu to commemorate the 45th anniversary of Philippines-China relations. The Chinese Embassy in Manila on June 15 announced that it was donating over 3,000 tons of rice to families impacted by Covid-19.

- **Thailand**: China sent medical supplies worth $9 million. Deputy Defense Minister Chaichan Changmongkol received them in a public ceremony on May 12. This followed a shipment received in April during the Songkran Festival. The Chinese Embassy in Bangkok, in partnership with the state-owned Industrial and Commercial Bank of China (ICBC), has donated 120,000 masks. An additional batch of supplies with 1.3 million
masks, 70,000 N95 masks, 150,000 test kits, and 70,000 suits of personal protective equipment (PPE) arrived on June 29.

- Indonesia: On March 20, Indonesia sent a military aircraft to Shanghai to pick up 9 tons of medical supplies. A consortium of Chinese institutions and ministries sent 40 tons of Covid-19 test kits and other medical supplies to Indonesia one week later. On April 4, President Xi Jinping committed to helping Indonesia fight the outbreak during a phone call with President Joko “Jokowi” Widodo, reportedly saying, “We believe that with your perseverance, Indonesia will be able to defeat this pandemic.” Indonesia’s Covid-19 task force obtained RNA isolation kits, polymerase chain reaction (PCR) test kits, and a viral transport medium kit from China on April 26. The Sichuan NGO Network for International Exchanges on May 14 donated over 10,000 masks to the Indonesian Chinese Entrepreneur Association. On June 5, the Chinese government donated an additional 100,000 test kits, 70,000 sets of PPE, 70,000 protective masks, and 1.3 million surgical masks.

- Laos: From April 10-11, a team of Chinese medical experts shared anti-epidemic experiences and held training courses throughout Laos. The team provided 10,000 PCR kits, 10,000 KN95 masks, and 30,000 masks.

- Cambodia: On March 18, China sent medical supplies including detection kits, ventilators, PPE, and masks to Cambodia. On March 23, a Chinese medical team from Guangxi province delivered medical supplies including ventilators, medical masks, and test kits to Phnom Penh. China shared another shipment of “urgently needed” Covid-19 supplies, including testing kits and protective gowns, on April 26 at Cambodia’s request. Cambodia received another donation of unspecified medical supplies on June 4.

- Myanmar: On April 8, a 12-person Chinese medical team from Yunnan province arrived in Yangon for a 14-day visit, followed by another visit on April 24. On April 22, China provided 20 ventilators reportedly worth $400,000 and followed that up with another 15 machines on April 30. China sent medical experts from the People’s Liberation Army on April 24 to train Myanmar army medical workers on Covid-19 infection control. China on May 13 delivered 150,000 test kits and 18,000 sets of PPE to the Myanmar Health and Sports Ministry. Chinese ambassador Chen Hai on June 9 announced the donation of masks, goggles, and other PPE in commemoration of the 70th anniversary of diplomatic ties between China and Myanmar.

- Brunei: On April 23, China provided Brunei with medical supplies, including 100,000 N95 respirators and 1,000 surgical gowns. The Chinese Embassy in Brunei also donated about $42,000 to Brunei’s Covid-19 Relief Fund. On May 14, Brunei received masks, goggles, protective clothing, suits, and more. China on August 11 provided Brunei with 35,000 face masks and 5,000 units of hand sanitizer.

- Singapore: On May 5, Singapore received a total of 620,000 face masks from the Chinese government and the Red Cross Society of China.
Non-government Chinese aid has included:

- Chinese non-government entities have also been active, most notably the Alibaba and Jack Ma foundations. On March 19, the two foundations announced they would send 2,000,000 masks, 150,000 test kits, 20,000 sets of PPE, and 20,000 face shields to Indonesia, Malaysia, the Philippines, Myanmar, and Thailand. On April 9, the Industrial and Commercial Bank of China donated medical equipment worth $117,500, including 150,000 face masks to Laos. On May 14, Jack Ma and the Manny Pacquiao Foundation donated over 50,000 test and extraction kits to the Philippines. As of May 19, Chinese enterprises in the Philippines have donated 2.65 million masks and 250,000 protective suits, along with gloves and goggles. Secretary Teodoro Locsin said, “[China] is a model for what the rest of the world should be doing. Instead of blaming each other for what’s happening, we should all start working together to help each other.”

- On June 19, the China Soong Ching Ling Foundation partnered with the United Nations Development Programme (UNDP) to donate 500,000 surgical masks valued at $183,000 to frontline workers in Indonesia.

### Assistance from the United States

The United States has committed $1 billion to support the global response to the pandemic since March 2020. So far, $76.9 million of that funding is earmarked for countries in Southeast Asia. Secretary of State Mike Pompeo made clear in March that urgent domestic needs in the United States mean this assistance will not include shipments of critical medical supplies such as protective gear, in contrast to China’s recent “mask diplomacy.” Instead, the funding will be used to train medical workers, boost screening capabilities, and bolster national health systems. When making these new pledges, the State Department has emphasized past U.S. leadership on global health, citing approximately $3.5 billion in international assistance provided over the past two decades.

Pledges have included:

- **Philippines**: The U.S. government has allocated more than $19.1 million for Covid-19 aid. This includes $5 million in Economic Support Fund (ESF) assistance to provide grants and skills training to heavily affected communities, $6.5 million in health assistance, $6.8 million in International Disaster Assistance (IDA), and $875,000 in Migration and Refugee Assistance (MRA). During an April 19 phone call, Presidents Donald Trump and Rodrigo Duterte discussed cooperation between the United States and the Philippines to combat the pandemic. The United States Agency for International Development (USAID) on June 18 provided an additional $2.5 million for educational services during the pandemic.

- **Indonesia**: The U.S. government has pledged $11 million to Indonesia for Covid-19 aid, encompassing $9 million in health funding, nearly $1.5 million in MRA, and testing and visits by technical experts. One hundred ventilators arrived in Indonesia from the United States on July 22.
**Thailand:** The U.S. government has pledged approximately $7.2 million for Covid-19 aid, consisting of $6.5 million in health assistance and $730,000 in MRA for the nine border camps housing Myanmar refugees in Thailand. On July 20, the U.S. government donated public health supplies including handwashing stations and personal protective equipment valued at $14,500 USD (approximately 450,000 THB) to support Mae Fah Luang University’s effort to assist vulnerable migrant and ethnic communities in Chiang Rai.

**Laos:** The U.S. government has pledged approximately $4.4 million for Covid-19 aid, including testing and supplies, plus deliveries of protective equipment and visits by technical experts. In an apparent exception to the policy Secretary Pompeo announced in March, Washington has provided a modest amount of PPE and medical equipment to Laos, including protective goggles, surgical gowns, face shields, biohazard bags, aprons, N95 masks, gloves, and hand sanitizer. On June 19, USAID announced plans to provide an additional $2.5 million to support the Covid-19 response in Laos.

**Cambodia:** The U.S. government has allocated over $11 million in assistance to Cambodia, encompassing risk communication, community engagement, and laboratory support in response to the pandemic.

**Myanmar:** The U.S. government has pledged approximately $18.5 million in Covid-19 aid since February. About $6.5 million has gone to health centers conducting contract tracing and fever testing. USAID has partnered with UNICEF to deliver nearly 30,000 N95 masks in conflict-affected parts of Kachin and Shan states. Over 60 percent of those were provided to non-governmental organizations.

**Vietnam:** The U.S. government has pledged $9.5 million in Covid-19 aid. This includes $5 million in ESF to support private-sector recovery and $4.5 million in health assistance, covering testing and visits by technical experts.

**Malaysia:** The U.S. government has pledged $1.2 million in Covid-19 aid. This includes $1 million for prevention and control of infections in health facilities, community engagement, contact-tracing systems, and risk communication, and $200,000 in MRA for refugees and asylum seekers in Malaysia.

Non-government U.S. aid:

U.S. philanthropic assistance has come from a range of sources, including $50 million worldwide from the Rockefeller Foundation to combat Covid-19, including to its Asia office in Bangkok. Give2Asia, a U.S.-based public charity, has collected over $17 million in donations from corporations, foundations, and individuals to support Covid-19 response in the Asia-Pacific region. The PepsiCo Foundation has contributed $3.3 million, the largest donation yet. U.S. businesses have reportedly donated at least $40 million to ASEAN as well.

**Singapore’s “Test-kit Diplomacy”**
Singapore, partly through the Temasek Foundation, was the first Southeast Asian country with excess capacity and ability to deliver aid to neighbors. “From a foreign policy point of view, we now have test kit diplomacy. What we need to do as a world is to share best practices, to rapidly develop test kits, vaccines, antivirals,” said Foreign Minister Vivian Balakrishnan on March 10.

- **Malaysia**: On April 1, Singapore donated 5,000 Universal Transport Medium swabs, a critical component in fast-acting test kits, to Malaysia.

- **Philippines**: On March 25, Singapore sent 3,000 test kits and a PCR machine for processing tests to the Philippines. On April 1, the Temasek Foundation donated 40,000 test kits and 2 ventilators to the Philippines.

- **Vietnam**: On March 30, the Temasek Foundation presented 10 ventilators to Vietnam to support the country’s treatment of Covid-19 patients. The foundation said it will supply 10 oxygen generators to Hanoi and 10 to Ho Chi Minh City in the near future.

- **Brunei**: Singapore sent 3,000 test kits and a PCR machine for processing tests on March 25.

- **Indonesia**: On March 13, Singapore donated 50 sets of PPE and 2 ventilators to Batam. On April 2, Singapore sent medical supplies including 30,000 test kits, 5 PCR machines, and more than 1,000 sets of PPE to Indonesia. On April 8, an Indonesian navy vessel was sent to Singapore to collect supplies to manufacture more than 55,000 gallons of hand sanitizer for use in the city. On May 11, Singapore’s Economic Development Board organized a consortium of 13 companies to donate 100,000 KN95 masks and 5 tons of hand sanitizer to the city of Batam.

- **Myanmar**: On March 4, Singapore sent 3,000 diagnostic tests and 2 PCR machines to test for Covid-19 to Myanmar.

**Assistance from Vietnam**

Vietnam has extended aid to regional and international partners since early April after ramping up its domestic production of medical supplies. On April 30, Vietnam started exporting domestically made and WHO-approved Covid-19 test kits. Having already received orders from 20 countries, Vietnam is reportedly one of five nations with ready-to-export kits. The government suspended the export of drugs used to treat the virus to ensure sufficient preventive and curative supplies for Vietnam.

- **Laos**: On April 3, Vietnam sent nearly 5 tons of Covid-19 related medical equipment worth over $300,000 to Laos, including test kits, 340,000 face masks, and PPE. It sent another 200,000 face masks on July 16.

- **Cambodia**: On April 3, Vietnam donated 390,000 face masks to Cambodia. On April 7, Region 7 of the Vietnam People’s Army provided medical supplies and equipment, including 50,000 face mask, 1,000 sets of PPE, and 260 gallons of hand sanitizer to units
of the Cambodian Royal Army. The group also provided 30,000 face masks and over $21,000 in assistance to Vietnamese Cambodians in the area.

- **Indonesia**: On April 5, Vietnam’s Ministry of Science and Technology sent 500 diagnostic test kits to Indonesia.

- **Myanmar**: On April 10, Vietnam presented $50,000 as a symbolic gift of support during the Covid-19 pandemic.

- **United States**: On April 8, Vietnam donated 450,000 protective suits to the United States, with 450,000 more suits to follow in the near future. The delivery drew praise from President Trump on Twitter, who expressed thanks to “our friends in Vietnam.” On April 16, Vietnam announced it is donating 250,000 made-in-Vietnam face masks, including 50,000 sent directly for use at the White House, reportedly worth at least $100,000. Vietnam on April 29 presented 420,000 medical masks to U.S. Ambassador Daniel Kritenbrink as a donation to the American Red Cross. On June 5, Vietnam donated 1.3 million masks, valued at $450,000.

- **China**: On February 8, Vietnam’s Ha Giang province border guards donated 1,000 face masks and 20 sanitizer containers to the Yunnan Border Guards as a symbolic gesture. Two weeks later, the Department of Military Medicine within Vietnam’s Ministry of National Defence supplied unspecified “medical equipment” to China’s Ministry of Defence in a more formal ceremony. On March 8, border guards at Dien Bien province gifted 10,000 face masks to their Chinese counterparts.

- **Europe**: Vietnam on April 7 donated 550,000 masks to France, Germany, Italy, Spain, and the United Kingdom.

- **Russia**: On March 27, Vietnam’s Department of Military Medicine gifted unspecified supplies to the minister counsellor of the Russian Embassy in Hanoi. On April 13, Vietnam donated 150,000 made-in-Vietnam antimicrobial face masks.

- **Japan**: Japan received made-in-Vietnam face masks reportedly worth $100,000.

- **Sweden**: Vietnam gifted more than 100,000 face masks to Sweden on April 21.

- **France**: The Vietnamese Embassy in France on May 7 donated 15,000 masks to local authorities. The Hanoi People’s Committee on May 17 presented 200,000 made-in-Vietnam masks to French localities.

- **Cuba**: The Ministry of National Defence announced it would transfer test-kit technology developed by the Vietnam Military Medical University to Cuba.

**Assistance from Malaysia**
• *Palestine:* Malaysia contributed 1 million face masks, 500,000 gloves, and 500 face shields on May 11 to Palestine’s efforts against Covid-19.

**Assistance from Indonesia**

• *Timor-Leste:* On June 8, the Indonesian Red Cross donated medical supplies to Timor-Leste, including 500 masks, 500 protective suits, 500 face shields, 10,000 pieces of disinfectant, 10 sprayers, and 10 thermometers.

**Assistance from Japan**

Japan, traditionally a major donor in Southeast Asia, has been slower to provide assistance to combat Covid-19 than China or the United States.

• On February 14, the Government of Japan announced it would donate 222,000 sets of PPE to Cambodia, the Philippines, Laos, and Mongolia. The equipment was drawn from a stockpile of the Asia-Europe Foundation financed by Japan’s contribution.

• Japanese foreign minister Toshimitsu Motegi on April 1 pledged to provide at least $1.8 million in aid to Vietnam to combat the virus. Japan gifted almost 5,000 isolation gowns, more than 6,000 gloves, 6,000 N95 face masks, 13,200 surgical gowns, 27 goggles, and 240 bottles of rubbing alcohol to Laos and donated $20 million to Cambodia’s Covid-19 response.

• The Japan International Cooperation Agency (JICA) on February 7 announced it was providing Covid-19 testing reagents to the National Institute of Hygiene and Epidemiology of Vietnam, worth about $130,000. JICA announced on February 25 it would send Covid-19 primer and testing reagents to the National Health Laboratory of Myanmar, worth approximately $3,700. JICA also cooperated with UNICEF, USAID, and the Korea International Cooperation Agency to jointly donate $3 million worth of PPE to the Philippines. This was followed by an additional $46.5 million emergency loan to Myanmar announced on June 1.

• On June 1, UNDP, the World Health Organization (WHO), and the International Organization for Migration (IOM) delivered five ventilators to Indonesia, two of which were sourced through collaboration between the WHO and the Government of Japan. The WHO and Japan will contribute 25 more ventilators through this partnership.

• Cambodia’s Ministry of Foreign Affairs and International Cooperation on June 12 announced that the Government of Japan was providing $6 million in medical supplies and technical assistance through the United Nations Office for Project Services (UNOPS).

• The Government of Japan provided Laos with $14 million for Covid-19 health and medical equipment. Tokyo pledged an additional $3 million for supplies to Laos through the UNOPS.
• Myanmar received $19 million (2 billion yen) to bolster Covid-19 health care and medical instruments, including X-ray imaging equipment, ICU beds, and patient monitors.

• Japan extended a Crisis Response Emergency Support Loan worth $1 billion to the Philippines on July 1.

• During the July 9 Mekong-Japan Foreign Ministers’ Meeting, Japan announced $115.3 million in aid to Vietnam, Laos, Cambodia, Myanmar, and Thailand. $106 million will be designated for medical equipment and training medical workers.

**Assistance from South Korea**

South Korea has begun to pivot toward international assistance with the Ministry of Foreign Affairs announcing on March 27 that the United States, the United Arab Emirates, and Indonesia were “on its priority list for exporting quarantine supplies, such as coronavirus test kits.” As of July 22, South Korea has exported $520 million worth of test kits.

• On April 8, South Korea committed to provide $500,000 in “varied forms of assistance” to Indonesia. On April 19, Indonesia received 50,000 test kit reagents with an additional 495,000 reagents expected in the coming weeks. South Korean conglomerates pledged to donate 50,000 sets of PPE and PCR test kits each. CJ Corporation donated $255,000 worth of rapid test kits and hand sanitizers to medical facilities and workers in the ride-hailing industry. The Philippines received over 50,000 test kits from South Korea between March and April.

• On June 17, South Korea launched a program worth $5 million funded by the ASEAN-Korea Corporation Fund that will provide testing kits, PPE, and other medical equipment to Southeast Asia.

• South Korea on July 15 announced it was sending 400,000 masks to the Philippines and Timor-Leste.

• South Korea on July 27 donated 200 metric tons of rice, valued at $200,000, to the Philippine Department of Social Welfare and Development to support its Covid-19 relief efforts.

• The Korea Trade-Investment Promotion Agency on July 27 delivered Covid-19 test kits to the Philippine Department of Health. The donation was accompanied by 60,000 KF94 masks, seven Covid-19 walk-through diagnostic booths, and 1,000 face shields.

**Assistance from Taiwan**

Taiwan’s Ministry of Foreign Affairs on April 14 announced that it would be sending 1.6 million face masks to countries covered by its New Southbound Policy. As of August, Taiwan has
provided 1.1 million face masks to Singapore, 300,000 to Indonesia and Vietnam, and 200,000 to Thailand. Taiwan has also provided 800,000 face masks and PPE to the Philippines and infrared thermal imaging cameras, PPE, and 170,000 face masks to Myanmar.

**Assistance from India**

- India provided Myanmar with Covid-19 supplies, including 200,000 hydroxychloroquine tablets, gloves, body bags, and thermometers on May 6.

**Assistance from Australia**

- Australia has redirected over $280 million from existing development programs to Covid-19 aid. Canberra provided $14.5 million to Indonesia on May 29, followed by $4.3 million alongside the WHO on June 17 and $3.4 million in partnership with UNICEF on June 22. A $7.3 million pledge was made to Vietnam on June 6, with an additional $3.4 million administered through the Australia-World Bank Group Strategic Partnership on June 25. On July 8, Australia announced approximately $1.5 million in assistance to Muhammadiyah and Nahdlatul Ulama, Indonesia’s largest Islamic organizations, to support their Covid-19 response. The Australian government partnered with the IOM on July 24 to donate over 100 ventilators as part of its $1.4 million critical medical and laboratory equipment package for Indonesia.

**Assistance from New Zealand**

- New Zealand on May 10 provided $3 million to Indonesia’s pandemic response and recovery efforts through UNICEF Indonesia.

**Assistance from the European Union**

- The European Union on April 27 announced the mobilization of $378 million to ASEAN countries in support of pandemic response efforts. Indonesia has received $22.5 million in grants, plus $169 million in loans, as part of the European Union’s “Team Europe” global initiative. The initiative will send another $6.7 million to NGOs in Indonesia. Team Europe has also contributed $22.5 million to the WHO’s efforts in Southeast Asia and $500,000 to the UN Multi-Sectoral Response Plan through the IOM in Indonesia.

**Assistance from France**

- The French Development Bank provided about $2 million to Myanmar, Laos, the Philippines, Vietnam, and the Pasteur Institute of Cambodia.

**Assistance from Germany**

- In March, Germany pledged $1.6 million to Cambodia’s Emergency Response Plan.

**Assistance from Israel**
• Israel has donated medical supplies to the Philippines, including 50,000 medical gloves, 30,000 surgical masks, 3,000 N95 masks, 4,500 medical gowns, 1,500 face shields, and non-contact thermometers.

Multilateral Assistance

• **World Bank:** In early April, the World Bank approved $20 million in credit to support Cambodia’s pandemic response, $18 million in assistance to Laos to help the country strengthen its health system and response capacity, $7 billion in loans to Indonesia in partnership with the Asian Development Bank (ADB) and the Asian Infrastructure Investment Bank (AIIB), a $50 million emergency loan for hospital improvements and public health emergency preparedness to Myanmar, and a $500 million loan to support the Philippines’ Covid-19 response and recovery. The World Bank will provide Myanmar’s National Food and Agriculture System Project an additional loan of $200 million on June 30 to help farmers weather the impacts of the pandemic. In total, the World Bank will provide Myanmar with $460 million as of June 1. In late May, the World Bank approved a $250 million fund for Indonesia’s Covid-19 Emergency Response Project, which aims to shore up the country’s health care system. Responding to a surge in cases, the World Bank provided Vietnam $6.2 million in aid on July 31.

• **Asian Development Bank:** In late-April, the ADB approved a $1.5 billion loan to support Indonesia’s response to the Covid-19 pandemic and a $200 million loan to assist the Philippine government in providing cash subsidies to households affected by the pandemic. On May 11, the ADB announced possible plans for an additional $125 million to aid the Philippines. The ADB on July 8 approved a $250 million loan to assist Cambodia’s response to Covid-19. On July 29, Myanmar announced it will seek a $250 million loan for its Covid-19 Economic Relief Plan. The ADB on August 4 announced it was providing a $1.5 billion loan to Thailand to support its Covid-19 response.

• **Asian Infrastructure Investment Bank:** The AIIB will allocate $1 billion in loans to Indonesia to support its pandemic response. The first $250 million will arrive as part of a co-financing program with the World Bank and the Islamic Development Bank, with the second loan of $750 million coming as a co-financing project with the ADB. On May 29, the ADB and AIIB jointly approved another $750 million loan to the Philippines.

• **United Nations:** A UN humanitarian aid flight delivered 10,000 test kits to Myanmar on May 10. A second delivery is due next month from the United Nations Children’s Fund, or UNICEF, with 10,000 additional tests, reagents, and other medical supplies. The UNDP and IOM will procure six ventilators for Indonesia, in addition to the 27 to be provided by the WHO in partnership with Japan. On June 19, UNDP partnered with the China Soong Ching Ling Foundation to present Indonesia with 500,000 surgical masks valued at $183,000 for frontline workers. The United Nations has earmarked an additional $2 million for Indonesia, $1 million for Cambodia, $1 million for Laos, and $1 million for Vietnam from its Covid-19 Multi-Partner Trust Fund. The Myanmar Humanitarian Fund has allocated $1 million from the United States, Australia, United
Kingdom, Germany, New Zealand, Switzerland, Sweden, Canada, and Luxembourg to Myanmar’s emergency response. The United States, United Kingdom, Sweden, and Switzerland have also designated $1 million for the Government of Myanmar’s Access to Health Fund. The IOM has delivered over $1 million in essential medical equipment and supplies to Indonesian hospitals.

- The Livelihoods and Food Security Fund, a multi-donor fund financed by the United Kingdom, European Union, Australia, Switzerland, United States, Canada, and Ireland has allocated $15.8 million to Myanmar’s Covid-19 response.

National Responses to Covid-19 in Southeast Asia

Indonesia

The Indonesian government has continued to ease restrictions despite rapidly increasing case numbers and deaths. Under President Jokowi’s “New Normal” policy, tourism hotspots are seeing thousands of local visitors and social and religious activities have continued unchecked. The country seems to be giving up on flattening the curve in favor of reopening the economy; however, official government and international sources have confirmed that the economy is continuing to contract, regardless.

Public Health Response

August

- The government’s Covid-19 task force recorded a mortality rate of 4.68 percent on August 5, higher than the global average of 3.79 percent.

- President Jokowi issued new presidential instructions on August 4 subjecting individual and businesses that violate Covid-19 protocols to legal sanctions.

- China’s Sinovac Biotech on August 11 launched a trial involving as many as 1,620 patients in Indonesia for a Covid-19 vaccine candidate developed with Indonesia’s state-owned Bio Farma.

July

- Government ministries on July 8 announced guidelines for cultural events as museums, theaters, and galleries prepare to resume normal operations by month’s end.

- The WHO warned in a July 15 report that Jakarta is the only part of the country to meet its benchmark of 1 test per 1,000 people per week. Indonesia has one of the lowest testing rates in the world.

- Jakarta governor Anies Baswedan on July 30 extended large-scale social restrictions (PSBB) by another two weeks, until August 13.
- Despite hitting a record daily increase in deaths on July 22, the government announced it would no longer be holding daily official briefings.

- Polls show that public trust in the government’s handling of the pandemic decreased from June to July. Most Indonesians disapprove of PSBB.

- The Indonesian Television Journalists Association on July 25 announced it was forming a task force to curb the spread of Covid-19 after at least 96 journalists tested positive for the disease.

- Indonesia’s Covid-19 task force on July 29 called for workplaces to implement work from home policies, following a spike in coronavirus clusters in offices.

- Bali reopened to domestic tourists on July 31 and will reopen for international travelers on September 11.

June

- On June 2, the government canceled the hajj pilgrimage, which over 200,000 Indonesians were preparing to take.

- Airlines resumed domestic flights for all passengers on June 10.

May

- Jokowi announced on May 26 that 350,000 army and police personnel had been deployed across four provinces and 25 cities, including Jakarta, to “discipline citizens and make the society abide” by PSBB.

- On May 4, Jokowi announced a five-point plan to anticipate the second wave of the outbreak: (1) an evaluation of PSBB; (2) testing, contact tracing, and isolation goals for provinces under PSBB; (3) stricter monitoring of migrant workers; (4) a stronger social safety net for low-income families; and (5) a hotline for feedback on the government’s handling of the pandemic.

March

- On March 31, the government declared a “public health emergency,” allowing regional administrations to impose social restrictions like closing schools and workplaces and limiting religious and public gatherings. Indonesia declared the Covid-19 outbreak a “non-natural national disaster,” but the implementation of quarantines and lockdowns have varied significantly by location.

- On March 31, the Indonesian government announced a temporary ban on all foreign visitors.
Economic Response

August

- On August 6, the National Economic and Covid-19 Recovery Committee announced the government will send workers earning less than $340 per month payments of $40 each month from September through December.

July

- A new National Covid-19 Mitigation and Economic Recovery Committee was established on July 21 to resuscitate the economy.

May

- Minister of Finance Sri Mulyani Indrawati on May 18 announced $43 billion in economic stimulus. The funds will be used to support state-owned enterprises, subsidize loan repayments for approximately 60 million borrowers, and strengthen social safety net programs, among other things.

March

- On March 13, the Indonesian government issued its second emergency stimulus package worth $8.1 billion. This included exempting some workers in manufacturing from income taxes and giving manufacturing companies a discount on corporate tax payments.

- On March 31, President Jokowi introduced Indonesia’s third stimulus package worth nearly $25 billion for health care spending, social protection, and tax incentives.

February

- The government announced a stimulus package worth $725 million in February 2020, which provides fiscal incentives to support the country’s tourism, aviation, and property industries. The package also allocated $324 million for low-income households.

Economic projections

- The Ministry of National Development Planning projects that the 2020 unemployment rate will reach 9.2 percent, up from 5.2 percent in 2019.

- Indonesia’s Central Agency on Statistics (BPS) confirmed on August 5 that Indonesia’s economy contracted for the first time in 20 years in the second quarter, putting the archipelago at serious risk of a Covid-19-induced recession. The country’s real GDP plunged 5.32 percent in the three months ending in June from a year earlier.
The International Monetary Fund (IMF) in June lowered Indonesia’s GDP growth projections for 2020 to -0.3 percent from 5.0 percent in 2019.

S&P on April 17 revised Indonesia’s credit rating outlook from “stable” to “negative.”

**Philippines**

Against the backdrop of an inconsistent government response, the Philippines on August 6 surpassed Indonesia for the most reported cases in Southeast Asia. Since the government lifted most restrictions in June, a new surge in cases has overwhelmed the public health system and further damaged the economy. Quarantines have been reintroduced throughout the country and testing has steadily increased, but the government has yet to bring the virus under control. Protests against job losses and food shortages have cropped up across the country even as the government cracks down on dissent.

**Public Health Response**

**August**

- President Rodrigo Duterte granted the medical community’s appeal to reimpose the stricter modified enhanced community quarantine (MECQ) in Metro Manila from August 4 to 18.

- Police have deployed roadblocks and checkpoints in and around the capital to check for travel passes and negative test results. Public transport has been suspended.

- In addition to face masks, face shields are required in Metro Manila and Calabarzon.

- Local government units and the Department of Health will go door to door in select barangays to identify symptomatic individuals.

**July**

- Presidential spokesperson Harry Roque on July 7 announced that the Philippines was lifting its ban on non-essential outbound travel for Filipinos. Foreigners are banned from entry, with exceptions for foreign spouses and children of repatriating overseas Filipino workers.

- Religious venues in areas under general community quarantine (GCQ) reopened on July 10.

- Interior Minister Eduardo Año on July 14 announced that police will conduct house-to-house searches for individuals with Covid-19 and transfer them to isolation facilities.
- The city of Navotas in Metro Manila reinstated lockdown measures on July 16 following a rise in cases.

- On July 21, Duterte ordered police to arrest anyone found not wearing a mask to teach “a lesson for all time.”

- The ban on nonessential outbound travel was reimposed on July 24.

- The Department of Education announced on July 29 that it will allow limited in-person schooling in “low-risk” areas when the school year begins on August 24.

- On July 16, Duterte eased restrictions in Cebu City to a Modified Enhanced Community Quarantine until July 31, at which point he further downgraded restrictions to GCQ until August 15.

**June**

- The government eased the lockdown in Manila on June 1 after 76 days. Most businesses were allowed to reopen and domestic flights resumed.

- President Duterte on June 15 reimposed an Enhanced Community Quarantine (ECQ) on Cebu City following a rise in Covid-19 cases, which was later extended through July 15.

**May**

- Stay-at-home orders were lifted on May 15 in central and southern Luzon and several provinces in the Visayas and Mindanao.

- On May 16, the ECQ was eased in Manila. Businesses have since been allowed to operate with 50 percent of their employees on site.

- On May 25, President Duterte announced he would not allow students to return to school until a coronavirus vaccine is available.

**April**

- On April 1, Duterte ordered the police and the military to shoot protesters violating quarantine measures. The first police shooting—of a civilian for refusing to follow quarantine restrictions—was reported on April 4. Since then, Human Rights Watch has reported other instances of law enforcement abuse during the implementation of these public health measures. The UN high commissioner for human rights called out the Philippines’ “highly militarized response” during the lockdown, which has led to the arrest of 120,000 people for violating curfew.

**March**
- On March 16, President Duterte imposed an ECQ in Metro Manila and broader Luzon.

**Economic Response**

August

- The House of Representatives on August 9 earmarked about $6 million in financial assistance for private school teachers and personnel affected by the coronavirus pandemic.

July

- The Department of Social Welfare and Development on July 7 revealed that only 1.3 million of an eligible 17 million citizens had actually received emergency cash aid.

- The Department of Trade and Industry on July 21 approved over $5 million in loans for micro and small enterprises. Meanwhile, the state-run pension fund extended the deadline for Covid-19 Emergency Loan program applications.

June

- On June 4, the House of Representatives passed the Accelerated Recovery and Investments Stimulus for the Economy, or ARISE, act. If approved by the Senate, the bill would seek to help more than 15.7 million workers, create 4.5 million jobs, and provide assistance to more than 5.5 million small and medium enterprises.

- The Duterte administration on June 24 announced that it was seeking a record-breaking $85.9 billion budget for 2021 to support the economic recovery from the pandemic.

May

- On May 12, House of Representatives Speaker Alan Peter Cayetano and eight other lawmakers filed the COVID-19 Unemployment Reduction Economic Stimulus Act of 2020 aimed at creating jobs in rural areas through infrastructure projects worth $29 billion. More than 20 million families will receive government aid.

April

- On April 7, the Duterte administration announced a $610 million "Bayanihan Grant to Cities and Municipalities" to assist local governments.

- On April 13, the government approved a $1 billion wage subsidy package intended to support about 3.4 million small business workers. Workers qualifying for the financial assistance will receive about $340 for two months.

March
On March 17, the Philippine government announced the entire country would be placed under a “state of calamity” for six months, enabling national and local governments to quickly access relief funds.

On March 24, President Duterte signed into law Republic Act No. 11469, granting him “special temporary power” for three months until June 24. The law allowed Duterte to direct the operations of private hospital and ships, reapporion the Executive Department’s budget, and access $5.36 billion from various government agencies to mitigate the potential economic fallout of the pandemic.

On March 30, the government approved a $3.9 billion social protection program for low-income families and health workers.

**Economic Projections**

- The IMF in June lowered the Philippines’s GDP growth projections for 2020 to -3.6 percent from 5.9 percent in 2019.

- The Philippine economy plunged a record 16.5 percent in the second quarter, according to the country’s statistics agency.

- The Philippines’ unemployment rate for April surged to 17.7 percent, the highest ever recorded.

- Economist and Marikina Representative Stella Quimbo estimated that the economy stands to lose $245 million a day during MECQ.

- Fitch, in late April, maintained a BBB+ credit rating for the Philippines despite the Covid-19 crisis.

**Vietnam**

Despite limited resources and a bustling border with China, Vietnam initially managed to effectively contain the pandemic. Life had returned to normal for most Vietnamese until a recent uptick in cases in the tourist city of Danang, which has since spread to other cities. The surge in cases has nearly doubled Vietnam’s case count, and Vietnam recorded its first handful of deaths since the start of the pandemic. Hanoi’s response has been swift, evacuating the city of Danang. The government now says the epicenter is under control; however, new cases continue to exceed the recovery rate. Vietnam offers an important cautionary tale: no country, no matter how effective its initial response, is out of the woods yet. New imported cases are inevitable as countries reopen, and vigilance is paramount.

**Public Health Response**

August
On August 3, a government spokesperson said that Vietnam has no plans for a widespread Covid-19 lockdown and will only put areas considered epicenters under strict quarantine.

Danang on August 11 announced that it was extending its social distancing measures by two weeks.

July

- Vietnam resumed issuing e-visas to foreign visitors from 80 countries on July 1.
- Vietnam on July 13 announced it was allowing the resumption of commercial flights to and from China.
- On July 27, Vietnam began a four-day evacuation process of 80,000 people from Danang after several new cases cropped up in the tourist hotspot over the weekend. Meanwhile, the Vietnamese government warned of stiff penalties for illegal immigration and mandated social distancing in Danang while banning gatherings of 30 or more.
- The Vietnamese government swiftly imposed a lockdown on Danang, restricting any flights or public transit in or out of the city and closing entertainment venues.
- Vietnam recorded its first two deaths from Covid-19 on Friday, July 31.

June

- Flights between Vietnam and Japan for commercial activities resumed between June 25 and 27.
- Cross-border travel restrictions with Cambodia were lifted on June 22.

May

- On May 7, the Ministry of Transport announced that all public and commercial transport could begin to operate at full capacity and frequency.
- The country reopened six secondary border gates with China in mid-May to facilitate the resumption of cross-border trade.

April

- A national lockdown began on April 1.
- The government on April 15 released a decree to prevent the spread of “fake news” related to the pandemic. Violators face fines of about $400 to $850.
Social isolation measures were lifted in Ho Chi Minh City and Hanoi on April 23 with some restrictions remaining for hospitality and entertainment businesses. “Unnecessary major events” remained banned, and non-essential public services suspended.

The government released guidelines on April 25 that allowed localities to lift Covid-19 restrictions if they had contained the virus.

February

- Vietnam declared a state of emergency and banned all flights to and from China on February 1.
- On February 15, Vietnam announced its first local quarantine orders.

January


Economic Response

April

- In early April, the government announced plans for a $2.6 billion fiscal package to support those most affected by the pandemic. Under the new package, those displaced from their jobs received about $76 per month through June, low-income households collected about $42 per month, and those who “rendered services to the state during the revolution” were sent about $22 a month.

- The government has delayed collecting an estimated $7.6 billion in value-added tax, corporate income tax, and land rent from various businesses and households for five months starting April.

March

- On March 3, Prime Minister Nguyen Xuan Phuc announced a $1.16 billion fiscal stimulus package from the government’s contingency budget. The package included tax breaks, delayed tax payments, and government spending on infrastructure.

- Vietnam stopped exporting rice on March 24 to ensure national food security.

Economic Projections

- The IMF lowered Vietnam’s GDP growth projections for 2020 to 2.7 percent from 7.0 percent in 2019.
Vietnam’s first quarter employment rate is at a 10-year high. On July 10, the government announced that the Covid-19 pandemic has negatively impacted about 31 million workers, with 900,000 out of work and up to 18 million receiving reduced income. The services sector has been most heavily impacted, with 72 percent of workers affected.

In late May, S&P maintained Vietnam's credit rating at BB, with a stable outlook.

**Thailand**

Thailand has done relatively well in combating the coronavirus crisis with a quick lockdown, an effective test-and-trace rollout, and an already strong healthcare system. As of late July, over eight weeks had gone by without local transmission. But Thailand is projected to suffer the worst economic consequences in the region due to its overwhelming dependence on tourism and exports. This has contributed to pro-democracy protests in Bangkok, which have flouted an emergency order by Prime Minister Prayuth Chan-ocha banning free assembly.

**Public Health Response**

**August**

- Under Phase 6 of loosening lockdown restrictions, foreign residential and work permit holders and their families, and migrant workers, can return beginning August 4.

- All schools resumed in-person classes on August 13. More than 3,000 foreign teachers have been cleared for entry.

**July**

- The state of emergency first declared by Prime Minister Prayuth on March 26 has been extended through the end of August, though lockdown measures for most businesses were relaxed on June 29. The state-of-emergency decree grants the government sweeping powers to restrict domestic travel, ban social gatherings, and censor the media.

- Thailand lifted its ban on incoming flights on July 1 and reopened 37 checkpoints along its borders with Myanmar, Laos, Cambodia, and Malaysia to facilitate cargo transport.

- On July 13, Thailand increased security at its land borders amid concerns over a second wave of Covid-19 infections.

- Thailand on July 23 announced that migrant workers from Cambodia, Laos, Myanmar and Vietnam with proper paperwork would be allowed to return to the country, while migrant workers entering through irregular channels would be deported in line with the July 13 hardening of land borders.
The Royal Thai Army on July 29 announced it was suspending all plans to send personnel to overseas military exercises after nine soldiers returning from the Lightning Forge 2020 drill in Hawaii tested positive for Covid-19.

June

- Provincial and international travel along with all public transport was allowed to resume as part of a third phase of gradual reopening through June. The government announced the country would completely reopen on July 1.

May

- Thailand removed South Korea and China, including Hong Kong and Macau, from its list of Covid-19 Disease Infected Zones on May 15, easing restrictions on travel to and from those countries.
- Thailand began to ease restrictions on business operations on May 3, allowing certain businesses to reopen, including retail stores, food services, and markets. It reopened more businesses, including department stores and shopping malls, on May 17.
- Thailand in May created a Covid-19 contact-tracing app, Thai Chana (Thailand Wins).

April

- On April 15, Prime Minister Prayuth announced plans to gradually ease Covid-19 restrictions at the end of the month due to a decline in new confirmed cases.

March

- Thailand closed all its borders on March 22 and banned foreign visitors.

Economic Response

August

- The government approved a $28.5 million stimulus package to support farming and tourism sectors on August 4.
- The government announced that social security contributions will be cut for a second time from September through November.

July

- The Thai cabinet on July 8 approved a $3.2 billion budget for projects targeted at boosting consumption and tourism.
- Ninety-two public-private partnership projects worth $3.3 trillion are currently being planned to stimulate the economy.

April

- On April 7, the government unveiled plans for a new stimulus package worth $58 billion—10 percent of GDP. Of this, $18 billion was earmarked for financial aid to workers, $12 billion for infrastructure and job investments, $15 billion for soft loans to small and medium-sized enterprises (SMEs), and $12 billion for a Corporate Bond Liquidity Stabilization Fund.

- On April 28, the cabinet approved monthly payments of $154 for three months to the 8.4 million households registered as farmers.

March

- The government approved a stimulus package on March 10 that was expected to inject $12.7 billion into the economy.

Economic Projections

- The IMF in June lowered Thailand’s GDP growth projections for 2020 to -7.7 percent from 2.4 percent in 2019.

- Up to 14.4 million jobs may be lost due to the combined pressures of the Covid-19 pandemic and drought. The National Economic and Social Development Council expects this to include 2.5 million jobs in tourism, 1.5 million in the industrial sector, and 4.4 million in other services.

- In June, Kasikorn Research Center noted that unemployment in Greater Bangkok rose to 9.6 percent, much higher than normal. In May, the president of the Thai Chamber of Commerce predicted that up to one-quarter of Thais would be unemployed due to the global shutdown.

- S&P on April 14 downgraded Thailand’s credit rating outlook from “positive” to “stable” due to uncertainties introduced by Covid-19

Myanmar

Myanmar has maintained some of the region’s lowest case counts and containment measures have been lifted almost entirely. But Myanmar’s paucity of Covid-19 cases may be due in part to a lack of testing. The country’s underdeveloped health care system leaves Myanmar unprepared to cope with the pandemic should it experience a new wave of infections. Additionally, some parts of Myanmar may be unaware of the pandemic due to the ongoing targeted internet ban.

Public Health Response
July

- Myanmar on July 14 extended its Covid-19 restrictions through July 31. A curfew remains in place. All citizens are still required to wear masks in public. Gatherings of more than five people remain prohibited.

- Borders with China, India, and Thailand remain closed while those with Bangladesh are restricted to trade flows. Second Vice President Henry Van Thio announced on July 10 that the country was unlikely to reopen to international commercial flights until October.

- Myanmar on July 21 reopened over half of its high schools, with the remainder expected to reopen in the next month.

- Myanmar on July 29 announced that it would allow outbound air travel for citizens with urgent business abroad.

- Myanmar on July 30 extended its Covid-19 restrictions through August 15. The government that same day announced that it was extending entry restrictions for foreigners through August 31.

June

- Long-distance travel within the country resumed in early June, although buses must limit the number of passengers.

- Also in early June, restaurants, cafes, tea shops, and markets reopened with social distancing guidelines and limited customer capacity.

- On June 29, the government extended restrictions on visas and international flights until the end of July.

- With stay-at-home orders lifted for the last remaining township in Yangon on June 30, partial lockdown measures were relaxed countrywide.

May

- On May 15, Myanmar extended Covid-19 measures a second time, including the ban on public gatherings, school and cinema closures, and visa and international flight suspensions, until May 31.

- The first Covid-19 case was reported on May 15 in the Kutupalong Rohingya refugee settlement in Cox’s Bazaar, Bangladesh. As of July 22, 62 cases of Covid-19 have been confirmed among Rohingya refugees in Cox's Bazaar.
The health and sports minister on May 18 submitted a new draft Prevention and Control of Communicable Diseases Law to Parliament. The country’s current law on communicable diseases was drafted in 1995 and has only been amended once, in 2011.

April

- Starting April 19, Yangon imposed a 10 p.m. to 4 a.m. curfew and a supplementary stay-at-home order on seven Yangon townships until June 18, excluding essential workers. Shan, Karen, and Kachin states and Mandalay, Sagaing, Ayeyarwaddy, and Bago regions also adopted curfews.
- On April 21, after an attack on a World Health Organization team, the United Nations called for an urgent ceasefire.
- On April 28, the government and ethnic armed organizations established a coordinating committee to jointly fight Covid-19.
- On April 30, UN Special Rapporteur Yanghee Lee said the military was conducting “war crimes” against minorities, emboldened by the significant political role it was granted to fight the pandemic.

March

- In mid-March, the government formed a Covid-19 committee led by State Counsellor Aung San Suu Kyi to oversee the crisis response. On March 31, however, Myanmar’s military set up a separate task force led by the military-appointed vice president U Myint Swe. The task force includes other military-appointed members of the cabinet as well as the joint chief of staff of the defense forces and five civilian cabinet members. This military-led task force does not report to Aung San Suu Kyi and has taken upon itself broad powers to investigate Covid-19 cases, conduct contact tracing, and clamp down on the press and social media.

Economic Response

August

- The application period for the government’s second tranche of loans aimed primarily at agriculture, livestock, fisheries, and food industries closed on August 10. More than 700 businesses applied.

July

- Parliament on July 17 approved Covid-19 tax relief measures, including a 10 percent non-refundable tax credit on incremental wage increases and investments in capital equipment and a 125 percent tax deduction for incremental wage increases paid during the previous fiscal year.
June

- On June 24, the Ministry of Planning, Finance, and Industry announced a $1 billion stimulus programs using funds from the IMF and JICA.

April

- On April 27, the government released a comprehensive economic relief plan outlining, among other things, new monetary policy, measures to boost private businesses and trade, and efforts to mitigate the economic impacts for workers and households.
- A fund of nearly $70 million was established at the Myanmar Economic Bank to provide soft loans to affected business, particularly the garment and tourism sectors and SMEs.

Economic Projections

- Due to the pandemic, the IMF revised Myanmar’s GDP growth projection for 2020 from 6.0 percent down to 1.8 percent.
- According to the Ministry of Labor, an estimated 60,000 factory workers have been laid off since the beginning of the shutdown in the third quarter. Nationwide unemployment numbers remain unavailable.

Malaysia

Malaysia’s initial response to the outbreak was nonchalant and complicated by an abrupt change in government. Since mid-March, however, the country has been under a nationwide enforced movement control order. The country experienced a small surge of new cases in late July, including its first five locally transmitted cases in nearly a month.

Public Health Responses

August

- The wearing of face masks is compulsory in crowded public areas and on public transport, not in areas where physical distancing is possible, said Senior Minister of Security Ismail Sabri Yaakob on August 3.
- The uptick in cases reported at the end of July turned into a small surge, with Malaysia confirming double digits of new cases on August 5. The government is quarantining all those infected.
- Prime Minister Muhyiddin launched a new pandemic public awareness campaign on August 7.
July

- **Muhyiddin on July 13 reversed a plan to send detained Rohingya refugees back to sea after international outcry.** He declared that Malaysia would “look for an appropriate solution for their situation” and called on Vietnam, as this year’s ASEAN chair, “to play a bigger role in addressing the Rohingya refugee crisis.”

- Schools reopened on July 22 for pupils from years one through four.

- On July 23, Senior Minister Ismail ordered mandatory mask-wearing in crowded areas and on public transportation, effective August 1.

- Ismail announced on July 21 that all individuals returning to Malaysia from overseas will conduct their mandatory quarantine at hotels or quarantine centers beginning July 24.

- Several new local transmissions of the coronavirus appeared at the end of July, ending a streak of nearly a month without such cases.

- Malaysia and Singapore have agreed to resume cross-border travel for long-term pass holders, essential business, and official travelers by August 10.

June

- The government extended the movement control order for the fourth and final time on June 9.

- Malaysia on June 19 reopened its borders to select groups of foreigners, including medical tourists and international students.

- Ismail announced on June 24 that Malaysians would be permitted to host and attend social gatherings beginning July 1.

- Restaurants and eateries resumed full operations on June 30.

May

- On May 1, Muhyiddin announced that a Conditional Movement Control Order would take effect three days later, allowing private tertiary institutions (but not entertainment businesses, hospitality venues, schools, or religious gatherings) to operate under strict conditions.

- All university-level lectures are to be held online with no face-to-face contact allowed until the end of 2020.

April
On April 16, Malaysia denied entry to a boat carrying 200 Rohingya refugees, saying it feared they might spread the virus. Human Rights Watch called on Malaysia to better fulfill its human rights obligations while adopting public health measures.

March

- Prime Minister Muhyiddin Yassin enacted a Movement Control Order on March 18. The government mobilized the Malaysian Armed Forces to enforce the order, including through the use of drones, resulting in the arrest of hundreds of violators.

Economic Response

July

- The Malaysian government on July 29 announced a three-month extension to the loan repayment moratorium for those who lost their jobs this year due to the Covid-19 pandemic.

June

- Malaysia on June 5 launched its fourth stimulus package, valued at $8.2 billion.

April

- The government announced a third stimulus package, worth $2.2 billion, on April 6. It included wage subsidies, grants and loans for SMEs, and tax deductions.

March

- Muhyiddin unveiled the country’s second stimulus package, estimated at $53 billion, on March 26. It included $23.1 billion for businesses and $2.3 billion in direct cash payments for 4 million low-income households. The combined value of the first two packages equaled 15.5 percent of Malaysia’s GDP and 84.2 percent of the federal government’s original 2020 budget.

February

- Interim prime minister Mahathir Mohamad launched Malaysia’s first stimulus package, worth $4.6 billion, on Feb 27 to cushion the blow of Covid-19 for the tourism sector and other industries. This included nationwide electricity discounts of 2 percent for industrial, commercial, and domestic users, as well as a monetary assistance scheme for employees.

Economic Projections

- On June 24, the IMF lowered Malaysia’s GDP growth projections for 2020 to -3.8 percent from 4.3 percent in 2019.
Unemployment hit a 10-year high of 3.9 percent, or 610,500 people, in March.

On April 9, Fitch affirmed Malaysia’s A- credit rating while revising the country’s outlook to negative.

Cambodia

Cambodia has reported few cases and zero deaths despite weak health infrastructure and an initially slow response. This has led to widespread speculation that infections have been undercounted.

Public Health Response

August

- The Ministry of Education on August 4 released a set of standard operating procedures in advance of the first phase of school reopenings.

- Cambodia on August 5 announced that incoming foreign diplomats and NGO officials would be tested for Covid-19 upon arrival and would need to possess a health certificate from their host country certifying their Covid-19-free status within 72 hours of their departure.

- Cambodia on August 6 allowed cinemas and art facilities to reopen following their closure in March.

- The government on August 12 temporarily suspended all flights from the Philippines following a series of imported cases.

July

- Cambodia on July 2 announced that it was planning to reopen schools in stages. The Ministry of Education on July 22 allowed 20 “high-safety standard” schools to reopen.

- All persons entering the country are being placed under quarantine for 14 days.

- Cambodia’s Ministry of Health on July 25 announced that it was banning all incoming flights from Indonesia and Malaysia effective August 1 after a spike in imported cases.

June

- The government lifted cross-border travel restrictions with Vietnam on June 22.
Since June 11, visitors have been required to pay a $3,000 deposit to cover any coronavirus-related services and must have $50,000 in travel insurance. The deposits are returned only if all passengers on an inbound flight test negative for the virus.

May

- On May 20, Hun Sen lifted the ban on arrivals from Iran, Italy, Germany, Spain, France, and the United States until further notice.

April

- **On April 10, the Cambodian National Assembly passed a law granting Prime Minister Hun Sen greater powers to combat the Covid-19 pandemic by monitoring communications and social media and restricting the distribution of information.**

  - Between January and late April, the government arrested at least 30 people on charges of spreading “fake news” related to the outbreak. Twelve of them were linked to the dissolved Cambodian National Rescue Party. This raised concerns about human rights violations and the martial power granted to Hun Sen without oversight.

March

- Cambodia on March 16 announced nationwide school closures.

  - Borders with neighboring countries were closed off in late March, after Laos, Thailand, and Vietnam suspended cross-border activities with Cambodia.

*Economic Response*

August

- Cambodia on August 3 announced that it was extending out-of-work allowances for workers in the garment, footwear, and hospitality industries until October.

  - Cambodia’s National Committee for Counter Trafficking on August 12 launched a $1 million initiative to support migrant workers who were forced to return to the country due to Covid-19 border closures.

July

- The Cambodian government on July 8 allocated $1.2 billion for Covid-19 recovery, with $564 million earmarked for health and social assistance and $600 million for economic support through lending to SMEs. Some $100 million has been set aside for job training for suspended workers.
As of July 21, the fund to support low-income families during Covid-19 through the IDPoor system has grown to $28 million.

Cambodia on July 31 extended its tax holiday for locally registered airlines and tourism-related businesses through September.

As of July 31, the government had approved $22 million in loans under its SME Co-Financing Scheme.

June

As of June 3, the government had designated $350 million in aid for vulnerable groups and modest wage subsidies.

The government launched a cash relief program on June 24 for 600,000 families especially vulnerable to the pandemic.

March

As of March 30, the Cambodian government was expected to approve around $70 million in additional resources for the health sector.

On March 9, Hun Sen announced the government had allocated between $800 million and $2 billion to address the economic impacts of Covid-19. Only “legally registered and formally verified” SMEs would receive benefits. This excluded the 95 percent of Cambodian SMEs that are informal businesses.

Economic Projections

On April 14, the IMF lowered Cambodia’s GDP growth projections for 2020 to -1.6 percent, down from 7 percent growth in 2019.

A consortium of garment and footwear associations on July 1 announced that 400 factories have suspended operations due to the Covid-19 pandemic, leaving approximately 150,000 workers unemployed in Cambodia’s largest export sector.

According to the State of Small Businesses survey conducted by Facebook, the Organisation for Economic Co-operation and Development, and the World Bank, 39 percent of Cambodian SMEs have furloughed workers.

Moody’s maintained Cambodia’s credit rating at B2 in May, with a stable economic outlook.

Laos
Laos, the most rural country in Southeast Asia, was also the last to report its first Covid-19 infection. Despite the country’s almost non-existent health care system, it has avoided a major outbreak, accruing only one new case in over 100 days. Geography and demographics may be important factors here: Laos is relatively sparsely populated and surrounded by neighbors which have managed to contain the virus relatively well.

Public Health Response

August

- The Lao government on August 1 announced it would continue to implement Covid-19 prevention measures through August, including the closure of entertainment venues and border crossings and the suspension of the issuance of tourist and visitor visas. Shuttle flights have also been suspended.

July

- The government plans to lift remaining restrictions on international travel on July 31. Incoming passengers are required to undergo a mandatory 14-day self-quarantine monitored by local officials.

- While some entertainment venues remain closed through July 31, officials have allowed most businesses to resume operations under social distancing precautions. Non-essential mass gatherings are limited to 50 people.

- On July 7, the Laos National Taskforce Committee for COVID-19 Prevention and Control announced that more than 4,000 individuals were being monitored under isolation.

- A Korean national arriving in the country to work on a hydropower project tested positive on July 23, the first case within Laos’s borders in over 100 days.

June

- Laos continued its easing of Covid-19 restrictions on June 1 with the reopening of night markets and some restaurants.

- On June 11, Laos declared victory over Covid-19 with just 19 total cases since March.

May

- On May 4, the government permitted restaurants and malls to reopen. Offices were allowed to reopen if they adopted rotating shifts.

- On May 18, authorities announced more businesses could operate, including some schools and sport activities.
- The government lifted restrictions on inter-provincial travel on May 18.

March
- On March 30, Laos issued a national stay-at-home order except for essential outings.
- Laos banned international travel beginning March 30, with exceptions for diplomats and other key personnel.

**Economic Response**

April
- The government approved relief measures on April 10 exempting micro- and small businesses from paying income tax for three months.

March
- On March 20, the Lao cabinet approved a preliminary 13-part stimulus package during its monthly meeting. Only about $11 million was allocated to Covid-19 prevention and control.

**Economic Projections**
- The IMF in April lowered Laos’s GDP growth projections for 2020 to 0.7 percent from 4.7 percent growth in 2019.
- The Vientiane Times reported at the end of May that unemployment had surged from 2 percent to 25 percent due to the virus.
- In May, Fitch Ratings downgraded Laos’s Long-Term Foreign-Currency Issuer Default Rating to B- and revised its overall outlook from “Stable” to “Negative.”
  - Finance Minister Somdy Douangdy speculated in early August that public debt may increase to over 65 percent of GDP in 2020 following a sharp fall in national revenue collection alongside an increase in government loans due to the pandemic.

**Singapore**

Singapore initially managed to contain the virus through widespread testing, comprehensive contact tracing, and mandatory, well-enforced quarantines. But then the city-state suffered an explosion of cases linked to foreign workers dormitories. It appears to have flattened the curve, but new community infections continue at a lower rate.

**Public Health Response**
August

- Amid a third wave of imported cases, all inbound travelers must wear quarantine monitoring devices.
- The majority of foreign workers will be allowed to return to work by the end of the month, putting many construction projects back on track.

July

- Minister for National Development Lawrence Wong on July 17 announced that Singapore was entering the final phase of testing all foreign workers residing in dormitories, with testing expected to be completed by mid-August.
- The Civil Aviation Authority of Singapore and the European Union Aviation Safety Agency announced on July 22 that the two organizations would collaborate to create common standards to facilitate air travel between Singapore and the European Union.
- Singapore announced on July 17 that travelers entering Singapore from Japan, Hong Kong, and the Australian state of Victoria would be required to serve their quarantine at dedicated facilities.
- Malaysia and Singapore have agreed to resume cross-border travel for long-term pass holders, essential business, and official travelers by August 10 under strict conditions.
- Tourist attractions reopened at 25 percent operating capacity on July 1.
- Singapore has rolled out a pilot program, giving each of its 5.7 million residents a Bluetooth device to trace interactions with virus carriers. As of July 29, just under 40 percent of the population had downloaded the app. Authorities have said they would like that figure above 75 percent.
- As of July 29, more than 80 percent of migrant worker dormitories had been cleared of the virus. Singapore’s multi-ministry task force aims to have all dorms virus-free by August 7.

June

- On June 2, Singapore gradually reopened schools and 75 percent of its economy, allowing one-third of workers to return to offices and factories.
- On June 8, Singapore set up a “fast lane” for essential trips by government and corporate travelers between Singapore and Shanghai, Guangdong, Tianjin, Jiangsu, and Zhejiang.
Phase two of Singapore’s reopening began on June 19, allowing for public and private gatherings of up to five people, a resumption of physical retail and recreational businesses, and the reopening of restaurants with a maximum occupancy of five people.

Primary, secondary, and junior college students returned to school daily beginning June 29.

As of June 26, religious services with a maximum of 50 attendees were permitted.

May

On May 1, Prime Minister Lee announced the eventual “step-by-step” reopening of the economy. “Circuit breaker” measures would be progressively lifted in three phases.

Singapore, Australia, New Zealand, South Korean, and Canada on May 1 agreed to resume cross-border travel to maintain supply chains.

April

On April 5, Singapore imposed a quarantine on dormitories housing 20,000 migrant workers, most of whom are manual laborers from South Asia living in cramped conditions. A task force lead by the Ministries of Health and Manpower deployed special teams to bring supplies, food, and medical assistance to quarantined foreign workers.

On April 21, Lee announced that the stay-at-home order, which the government dubbed a “circuit breaker,” would be extended until June 1. Work permit holders were placed under a mandatory stay-at-home notice until May 18 because of the rise in the number of infections in the community.

March

On March 22, the city-state barred all short-term visitors from entering Singapore. Malaysians with a Singapore work permit were allowed to continue working in the country. The only other non-nationals allowed entry were work permit holders in essential sectors such as health care.

January

Singapore banned the entry of all travelers from China on January 31.

Economic Response

July
Around 400,000 low-income workers will be eligible for cash payouts starting July 28 as part of the Workfare Income Supplement scheme targeting the bottom 20 percent of the workforce.

The Singapore Tourism Board launched a $45 million campaign to encourage domestic tourism and redirect overseas spending.

Workforce Singapore and the Singapore Business Federation have launched multiple traineeship schemes for new graduates and mid-career job seekers.

June

Singapore set up an “Emerging Stronger Taskforce” to establish industry coalitions to spark job growth and new project ideas in areas such as robotics and supply chain digitization.

May

On May 26, Singapore unveiled its fourth stimulus, dubbed the “Fortitude Budget,” totaling $23.2 billion to support workers and businesses affected by Covid-19 border closures and social distancing measures.

April

On April 6, Finance Minister Heng Swee Keat announced an unprecedented third round of support measures called the “Solidarity Budget.” This included one-off payments to citizens, wage subsidies, and self-employed relief funds. Singaporeans over the age of 21 began receiving $424 each on April 14.

By April, the government had earmarked approximately $70.4 billion, about 20 percent of GDP, to respond to Covid-19. This was the largest, most aggressive stimulus package in Asia.

March

On March 26, Singapore unveiled a second stimulus plan, the “Resilience Budget,” worth $33 billion. The package was designed to assist hard-hit sectors and self-employed individuals and provide cash payouts to citizens depending on income.

February

Singapore first announced $4.4 billion of relief funding, dubbed the “Unity Budget,” on February 18 to co-fund business costs and provide tax relief for workers.

Economic Projections
On April 14, the IMF lowered Singapore’s GDP growth projections for 2020 to -3.5 percent, down from 0.7 percent growth in 2019. Singapore’s economy contracted by over 40 percent in the second quarter, resulting in the city-state entering a recession.

Singapore’s overall unemployment rate rose to 2.9 percent in June, a 20 percent increase from March. Layoffs more than doubled in the second quarter.

Brunei

Initially implementing drastic measures to clamp down on travel, imposing strict quarantine rules, and conducting extensive testing, the sultanate is one of the first countries in Southeast Asia to enter its final phases of reopening. Containment policies have been lifted in phases over the past three months as Brunei’s case tallies have remained flat. The country has reported zero deaths. Most cases in Brunei can be linked back to a large-scale religious event in Malaysia at the end of February.

August

- Brunei resumed direct flights with Hangzhou, China, on August 4, its first direct flights with the Chinese mainland after the Covid-19 pandemic cut air connection between the two countries.
- Brunei on August 8 recorded its first new Covid-19 case in three months.

July

- Brunei proceeded to the final phase of its de-escalation plan on July 27, allowing gatherings of up to 100 people. Mosques and restaurants can now operate at full capacity.
- In-person classes for secondary students resumed on July 4.
- Phase 3 of the government’s reopening plan started on July 6 with the reopening of additional public spaces. Public gatherings remain restricted to 50 people.
- Foreign visitors remain banned from Brunei.
- As of July 29, the government was monitoring 415 individuals in mandatory isolation who have returned from abroad.

June

- Schools partially reopened on June 2, and childcare and special needs centers resumed operations on June 8.
- Phase two of the Covid-19 de-escalation plan commenced on June 15. Many public spaces and business reopened, and restaurants were allowed to operate at 60 percent capacity.

May

- On May 14, Brunei launched a new contact-tracing app, BruHealth. Businesses and members of the public are required to download the app in an effort to track potential virus carriers. Roughly 88 percent of the country’s population had registered with the app as of June 29.

- Phase one of the government’s plan to ease Covid-19 measures started in certain areas on May 16, beginning with social distancing and the reopening of businesses like sports facilities and markets.

April

- Brunei on April 30 issued iMSafe tracking bracelets to all Covid-19 patients under home quarantine and those already recovered.

March

- Brunei banned all foreign visitors on March 24.

- On March 16, citizens, foreign residents, and green card holders in the country were barred from leaving without permission from the Prime Minister’s Office.

Economic Response

April

- On April 1, the Ministry of Finance and Economy announced additional steps to aid SMEs and individuals affected by the pandemic, amounting to about $1.7 million in the form of deferment of principal or loan repayment and exemptions from fees and charges.

- On April 13, Brunei announced a special $400 monthly allowance for health care workers, including doctors, nurses, volunteers, hospital cleaners, and security guards.

March

- On March 19, the Brunei Darussalam Monetary Authority announced measures to alleviate the financial burden on sectors hit hard by the pandemic, including a six-month deferment of principal repayments of financing and loans for tourism, hospitality, food, air transport, and medical supplies industries.

Economic Projections
On April 14, the IMF lowered Brunei’s GDP growth projections for 2020 to 1.3 percent, down from 3.9 percent growth in 2019.

ASEAN Response to Covid-19

While ASEAN has convened a series of meetings on how to deal with the pandemic, including with external partners such as the United States, China, and the European Union, there has been little collective action. Diplomatically, the crisis has threatened ASEAN’s centrality in regional affairs, with the crisis causing the cancellation of several key ASEAN meetings, including the ASEAN-U.S. summit scheduled for March 14 in Las Vegas and the 36th ASEAN Summit scheduled for April 6-9 in Vietnam. The latter was held as a virtual summit on June 26 where leaders agreed to establish an ASEAN Covid-19 fund and a regional reserve of medical supplies and coordinated disease response mechanisms.

- The ASEAN Inter-Parliamentary Assembly Caucus will meet on August 14 with the aim of deepening coordination on Covid-19 response.

- ASEAN on July 29 convened a meeting between ASEAN and Australian health experts to discuss best practices on the public health response to Covid-19.

- Southeast Asian leaders virtually attended the 36th ASEAN Summit on June 26, where they addressed “land reclamations, recent developments and serious incidents” in the South China Sea, the Rohingya crisis, and the impact of the Covid-19 pandemic on the region. As part of the post-pandemic recovery plan, ASEAN will establish a Covid-19 response fund for medical supplies and aid. Thailand has already pledged $100,000 and ASEAN partners China, Japan, and South Korea are expected to contribute.

- The 29th Regional Comprehensive Economic Partnership (RCEP) Trade Negotiating Committee Meeting was held April 20-24. Representatives from the 17 parties to the agreement reaffirmed their commitment to sign it into law in 2020. They also voiced interest in engaging with India to bring it back into the fold and reiterated the importance of RCEP in jumpstarting the global economy in response to Covid-19.

- ASEAN foreign ministers participated in an ASEAN-U.S. special foreign ministers’ meeting with Secretary of State Mike Pompeo and ASEAN Secretary General Lim Jock Hoi on April 23. In addition to discussing coordination on Covid-19, Pompeo raised Washington’s concerns about China’s damming of the Mekong River and its continued assertiveness in the South China Sea despite the ongoing pandemic.

- On February 20, the foreign ministers of ASEAN and China met in Vientiane, Laos, to discuss ways to tackle the public health and economic implications of the global pandemic. The 10 ASEAN countries and China agreed to step up cooperation in sharing medical and health information and best practices to enhance emergency preparedness and response, with the communiqué praising China’s response to the pandemic.